

# Regional Software Holdings Limited

## Statement of Intent

2019/2020/2021

June 2018  
Version 0.2

### 1 Introduction

This Statement of Intent is a public declaration of the activities and intentions of Regional Software Holdings Limited (RSHL). The statement outlines the Directors' accountabilities to the shareholders for corporate performance, as is intended by Schedule 8 of the Local Government Act 2002.

RSHL has no subsidiaries or joint ventures.

#### 1.1 Vision

To provide a high quality shared service for the Regional Council sector (and associated agencies) that delivers value to shareholders, customers and the sector.

#### 1.2 Mission

Sponsor collaboration through the Regional Council special interest groups and provide a vehicle for delivering shared solutions and services to the sector in accordance with our values and in a manner that achieves:

- Consistent, common and efficient regional council specific processes and functions
- Value through economies of scale
- Reduced risk through ensuring continuity of supply and control of the destiny of Regional Council sector specific software
- Greater influence with central government through demonstration of a more cohesive and collaborative sector

#### 1.3 Nature and Scope of Activities to be Undertaken

RSHL provides a framework for collaboration between the shareholders and across the wider regional council sector. It supports the procurement or development of shared software services and products in a manner that provides greater consistency in how we operate our core processes and a more cost effective alternative than individual councils can achieve on their own.

The company operates through managed contractual arrangements, and by facilitating collaborative initiatives between councils' staff. Some councils are both customers of RSHL and providers of service to RSHL.<sup>1</sup>

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<sup>1</sup> From: Constitution of regional Software Holdings Ltd, Section 1.1

Whilst the current flagship of RSHL is the Integrated Regional Information System (IRIS), the scope of activities for RSHL is not limited to the IRIS application suite. Future activities will be identified by Shareholder Councils. New opportunities will be identified, and priorities set in the Business Plan, other opportunities may arise and be investigated on a case by case basis. New activities will require explicit Board approval.

#### **1.4 Values**

In all RSHL decisions and interactions the Board and staff together with member council participants who may be working within the RSHL framework will observe the following values and ethos:

- The best decision is that which provides the best end result, primarily for our shareholder councils but also our customer councils, and indirectly the communities they serve.
- We are forward thinking and innovative
- We are responsive and deliver value ☑ We are professional and accountable
- We are flexible and open
- Our solutions will be practical, appropriate to the scale of the problem and affordable
- Where appropriate we will utilise codes of practice and standards produced by industry groups
- All parties to any decision or interaction will be treated with respect, dignity, integrity, and honesty.

#### **1.5 Possible New Customers and Shareholders**

RSHL seeks to reduce costs to the existing shareholders and increase its influence in Regional Council sector information systems by increasing the user base for IRIS and expanding the product suite.

RSHL responds to requests from Councils and organisations that show potential interest in using the IRIS software.

The potential market for the IRIS application is New Zealand Regional Councils and Unitary Authorities.

RSHL seeks to extend its collaboration framework and service delivery beyond the scope of the IRIS software product. In line with this intention, RSHL will sponsor collaboration through the Regional Council special interest groups and provide a vehicle for delivering shared solutions and services to the sector in order to achieve consistent, common and efficient regional council specific processes and value through economies of scale. RSHL will work alongside the special interest groups to agree and deliver the collaborative work programme and this will operate on a cost recovery basis.

## **2 Objectives**

The principal objective of RSHL is to deliver on the vision, mission and values.

The secondary objective of RSHL is to:<sup>1</sup>

- a) achieve the objectives of its Shareholders, both commercial and non-commercial as specified in this Statement of Intent;
- b) be a good employer;
- c) exhibit a sense of social and environmental responsibility by having regard to the interests of the community in which the Company operates and by endeavouring to accommodate or encourage these when able to do so.

### **3 Board's Approach to Governance**

Members of RSHL's Board of Directors are appointed by the shareholders to govern and direct RSHL's activities. The Shareholders Agreement states that each shareholder has the right to appoint one Director, and that person will be the CEO, or a person nominated by the CEO.<sup>2</sup> The Constitution allows each Director to appoint an alternative director.<sup>3</sup> The Constitution also allows the Shareholders to appoint independent directors.<sup>4</sup> The Constitution requires that the Board collectively must have relevant knowledge and experience of finance, public bodies, management, governance, and IT management.<sup>5</sup>

The Board is the overall final body responsible for all decision-making within the company. The Board is accountable to its shareholders for the financial and non-financial performance of the company.

Directors' behaviour is to comply with Institute of Directors' standards for code of Conduct. The purpose of the code is to clarify how the Board of Directors shall define and deal with:

- The role and fundamental obligations of the Board
- Independence and conflict of interest, including conflict with management
- Board procedures, including the role of the Chairman and interaction with the General Manager
- Reliance on information and independent advice
- Confidentiality of company information
- Board and Director performance review and development

RSHL will conduct itself in accordance with its Constitution, its annual Statement of Intent agreed with shareholders, the provisions of the Local Government Act 2002 and the Companies Act 1993.

### **4 Ratio of Consolidated Shareholder's Funds to Total Assets**

It is intended that the proportion of equity to total assets be in excess of 60%.

### **5 Accounting Policies**

The financial statements of RSHL have been prepared in accordance with the requirements of the Local Government Act 2002 and the Companies Act 1993, which include the requirement to comply with New Zealand Generally Accepted Accounting Practice (NZGAAP).

The financial statements have been prepared in accordance with Tier 3 Public Benefit Entity (PBE) Standards.

Appendix 1 includes RSHL's Accounting Policies

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<sup>2</sup> RSHL Shareholders Agreement clause 4.1

<sup>3</sup> RSHL Constitution clause 8.3

<sup>4</sup> RSHL Constitution clause 8.4

<sup>5</sup> RSHL Constitution clause 8.6

## 6 Performance Targets and Other Measures

Performance targets by which the success of the company may be judged in relation to its objectives are:

		2017/18	2018/19	2019/20
Non Financial	Undertake an annual survey of users and shareholder/customer Councils in relation to product performance, Datacom support and RSHL support. Baseline to be developed following the completion of the first survey.	Applies each year		
	Develop, approve, communicate and refine the annual roadmap for RSHL major enhancement projects. Draft annual roadmap presented to the Board by 31 December of each year for the following year. Adoption by the Board by 30 June of each year.	Applies each year		
	Major Enhancement projects identified on the Annual Roadmap are all completed within approved budget or (for items in progress) on track against their agreed timeline and budget at 30 June of each year.	Applies each year		
	Budgets for support and minor enhancements are approved by the Board by 30 June each year and delivery within these budgets is effectively managed by the Advisory Group.	Applies each year		
	User Groups and business representatives are engaged in the development of the Major Enhancement Annual Roadmap.	Applies each year		

Financial	RSHL will operate within 5% (plus or minus) of its shareholder approved annual budget.	Applies each year		
	Annual charges for shareholders and customers to be at level approved by the Board and Shareholder Councils based upon the approved operating budget and budgets for major and minor enhancements.	Applies each year		
	Monitor the regional council sector market and explore/respond to opportunities to expand the customer and/or shareholder base of RSHL.	Applies once in 3 year period		
	Consider, evaluate and, if appropriate, implement new service areas or areas outside of the current scope of IRIS <sup>6</sup>	Applies each year		
	Be a service delivery agent for wider regional council sector and related bodies information management projects (ReCoCo) and related shared services. Projects to be delivered on time and on budget as agreed in each of the Statements of Work between RSHL and the Regional Council Corporate Services SIG.	Applies each year		

<sup>6</sup> Consider does not mean commit to do, but to identify & evaluate one or more opportunities

## **7 Distribution of Profits to Shareholders**

RSHL does not have an objective to make a profit. It seeks to provide products and services at lower costs, and/or higher levels of service than shareholder councils can achieve on their own.

In order for RSHL to be subject to tax, generally it must meet the business test. Fundamental to this is a profit motive. Given the basis under which this CCO operates is to minimise the costs and generally operate on a cost recovery basis and that a pecuniary profit is not intended and highly unlikely, the lack of a profit motive is real.

The RSHL Shareholders agreement states “If Operating Expenses for a fiscal year are less than the budgeted amount for such year, the Company will retain the funds for application to Operating Expenses for the subsequent fiscal year”<sup>7</sup>. Therefore there will not be a profit available for distribution.

## **8 Information to Be Provided to the Shareholders**

The company will deliver the following Statements to shareholders:

- Within two months of the end of the first half of the financial year the following unaudited statements: Statement of Financial Performance, Statement of Financial Position, Statement of Cash flows and Service Performance.
- Within two months of the end of the financial year the following audited statements: Statement of Financial Performance, Statement of Financial Position, Statement of Cash flows, Service Performance plus a summary of how the company has fared against its objectives and prospects for the next financial year, and a report on the company’s medium to long-term plans.
- The Directors shall approve by 1 March of each year a Draft Statement of Intent for the consideration of shareholders. The Directors must then consider any comments on the Draft Statement of Intent that are made to it within two months of 1 March by the shareholders and deliver the completed Statement of Intent to the shareholders by 30 June
- Preparation of a draft Business Plan will begin each November, for the financial year that commences on the following June. This early preparation is to allow Shareholder Councils the ability to include any changes in Annual Fees, or any other form of financial impact, in their \_council’s budget processes. The board are to approve the business plan by the end of March prior to the commencement of the new financial year.
- Any new developments which have not been covered in the statement of corporate intent for the year. Including, but not limited to, an update on any outcomes arising from any changes in shareholding, including the effect on individual council’s shareholdings and apportionment of costs.
- Details of possible scenarios that might be foreseen that could result in annual fees increasing above the CPI index.
- Any other information which would normally be available to a shareholder, thereby enabling the shareholder to assess the value of its investment in the company.

## **9 Procedures for Major Transactions and Other Acquisitions and Disposals**

The Company will not enter into major transactions as defined in Section 129(2) of the Companies Act 1993 without the consent of the shareholders.

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<sup>7</sup> Shareholders Agreement, clause 7.4

## 10 Procedures for Issue of Shares

The RSHL shareholder agreement requires the approval of the Shareholders holding at least of 75% of the shares for “the issuing or acquisition of any Shares or any change to the rights attaching to any Shares”<sup>8</sup>.

## 11 Activities for Which Compensation Is Sought

The Directors’ estimate of the commercial value of the Shareholders’ investment in RSHL is equal to the Shareholders’ equity in the Company. Reassessment of the value of this shareholding shall be undertaken on or about 30 June each year.

The technologies used to develop the IRIS product will eventually reach the end of their useful life. From time to time, RSHL will need to reinvest to ensure the underlying technology remains fit for purpose and current. Whilst there is currently no outstanding need for reinvestment, future statements of intent will identify and provide for this reinvestment

## 12 Estimate of Commercial Value of The Shareholder’s Investment

The Directors’ estimate of the commercial value of the Shareholders’ investment in RSHL is equal to the Shareholders’ equity in the Company. Reassessment of the value of this shareholding shall be undertaken on or about 30 June each year.

The technologies used to develop the IRIS product will eventually reach the end of their useful life. From time to time, RSHL will need to reinvest to ensure the underlying technology remains fit for purpose and current. Whilst there is currently no outstanding need for reinvestment, future statements of intent will identify and provide for this reinvestment

## 13 Shareholding

Regional Software Holdings Limited (RSHL) was formed on 17 October 2012. At the time of formation the company issued 10,000 shares to its shareholders based on a previously agreed sizing formula. The following shareholding was agreed:

Shareholder	Percentage	# of shares
Waikato Regional Council	32.75%	3,275
Northland Regional Council	16.75%	1,675
Horizons Regional Council	15.50%	1,550
Taranaki Regional Council	15.50%	1,550
Southland Regional Council	15.50%	1,550
West Coast Regional Council	4.00%	400

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<sup>8</sup> RSHL Subscription & Shareholders’ Agreement Section 5.1 (b)

**Statement of Intent 2017-2020**  
**Regional Software Holdings Limited**  
**Statement of Financial Performance**  
**For the 12 Months to 30 June**

2017-18 Budget	2018/19 SOI	2019/20 Indicative	2020/21 Indicative
<b>Income</b>			
1,098,534	Members Contribution	1,117,579	1,139,931
1,098,534		1,117,579	1,139,931
<u>Other Income</u>			
-	Interest Received	600	600
58,905	Council Specific Funding	62,750	63,691
-	Regional Sector Share Services	500,000	500,000
-	User Funding	148,463	152,950
<b>1,157,439</b>	<b>Total Income</b>	<b>1,829,392</b>	<b>1,854,912</b>
<b>Expenditure</b>			
<u>Administration costs</u>			
39,103	Administration costs	2,825	2,843
	Accounting & Technical		
6,926	Support	23,295	23,302
5,237	Audit & Legal fees	11,100	11,267
203,205	Datacom Support Services	178,000	178,000
-	Technical Services	50,000	30,000
13,303	Environment Charges	10,500	10,658
120,454	Management Fees	157,500	157,500
-	Promotional Costs	10,000	-
30,000	Independent Director's Fees	30,000	30,000
-	Travel & Meeting Costs	7,000	7,000
-	Regional Sector Share Services	500,000	500,000
58,905	Other Direct Software	62,750	63,691
477,133	<i>Total administration costs</i>	1,042,970	1,014,261
<u>Sundry other costs</u>			
680,306	Depreciation	786,423	896,442
	<b>Total expenditure:</b>	<b>1,829,763</b>	<b>1,910,702</b>
-	<b>Surplus/(deficit) before Tax</b>	-	(57,790)
	Income Tax Expenses		
-	<b>Surplus/(deficit) after Tax</b>	-	(57,790)

**Regional Software Holdings Limited**  
**Statement of Financial Position**  
**As at 30 June**

2017/18 Budget		2018/19 SOI	2019/20 Indicative	2020/21 Indicative
	<b>ASSETS</b>			
	<b>Current Assets</b>			
161,702	Bank Accounts and Cash	137,932	81,164	7,916
-	Debtors and Prepayments	-	-	-
	<b>Non-Current Assets</b>			
<u>5,214,781</u>	Property, Plant & Equipment	<u>5,202,007</u>	<u>5,201,093</u>	<u>5,159,722</u>
<u>5,376,483</u>	<b>Total Assets</b>	<u>5,339,939</u>	<u>5,282,257</u>	<u>5,159,722</u>
	<b>LIABILITIES</b>			
	<b>Current Liabilities</b>			
-	Creditors and Accrued Expenses	-	-	-
-	Income Received in Advance	-	-	-
-	<b>Total Liabilities</b>	-	-	-
<u>5,376,483</u>	<b>NET ASSETS</b>	<u>5,339,939</u>	<u>5,282,257</u>	<u>5,159,722</u>

**Represented by:**

2017-18 Forecast		2018/19 SOI	2019/20 Indicative	2020/21 Indicative
	<b>Equity</b>			
5,149,150	Equity	5,149,150	5,149,150	5,149,150
32,675	Current Year Earnings	-	(57,682)	(122,535)
<u>158,473</u>	Retained Earnings	<u>190,790</u>	<u>190,790</u>	<u>133,107</u>
<u>5,340,298</u>	<b>Total Equity</b>	<u>5,339,939</u>	<u>5,282,257</u>	<u>5,159,722</u>



**Regional Software Holdings Limited**  
**Statement of Cash Flows**  
**For the 12 Months to 30 June**

2017-18 Budget		2018/19 SOI	2019/20 Indicative	2020/21 Indicative
<b>Cash flows from Operating Activities</b>				
<b><u>Cash received from:</u></b>				
58,905	Receipts from customers	711,213	714,381	717,597
1,098,534	Shareholder contributions	1,117,579	1,139,931	1,162,730
-	Interest	600	600	600
-	Income Tax Paid (refunded)	-	-	-
<b>1,157,439</b>	<b>Total Operating Receipts</b>	<b>1,829,392</b>	<b>1,854,912</b>	<b>1,880,926</b>
<b><u>Cash applied to:</u></b>				
477,133	Payments to suppliers	1,042,970	1,014,261	1,015,571
-	Income Tax Paid (refunded)	-	-	-
-	Interest W/holding tax paid	-	-	-
<b>477,133</b>	<b>Total Operating Payments</b>	<b>1,042,970</b>	<b>1,041,261</b>	<b>1,015,571</b>
<b>680,306</b>	<b>Net cash from operating</b>	<b>786,422</b>	<b>840,651</b>	<b>865,356</b>
<b>Cash flow from Investing Activities</b>				
<b><u>Cash received from:</u></b>				
-	Sale of Fixed Assets	-	-	-
-	Investment Maturities	-	-	-
-	<b>Total Investment Receipts</b>	-	-	-
<b><u>Cash applied to:</u></b>				
690,688	Purchase of Fixed/ Intangible assets	785,248	840,652	860,467
-	Investment deposits	-	-	-
<b>690,688</b>	<b>Total Investment Payments</b>	<b>785,248</b>	<b>840,652</b>	<b>860,467</b>
<b>(690,688)</b>	<b>Net cash from investing</b>	<b>(785,248)</b>	<b>(897,652)</b>	<b>(860,467)</b>
<b>Cash flow from Financing Activities</b>				
<b><u>Cash received from:</u></b>				
-	Capital contributions	-	-	-
-	Investment maturities	-	-	-
-	<b>Total Financing Receipts</b>	-	-	-
<b><u>Cash applied to:</u></b>				
-	Capital repaid	-	-	-
-	<b>Total Financing Payments</b>	-	-	-
-	<b>Net cash from financing</b>	-	-	-
<b>(10,382)</b>	<b>Net increase (decrease) in cash-flow for the year</b>	<b>1,175</b>	<b>-</b>	<b>4,888</b>
172,084	Opening cash balance	136,758	137,932	137,932
<b>161,702</b>	<b>Closing cash balance</b>	<b>137,932</b>	<b>137,932</b>	<b>142,820</b>
<b>Made up of:</b>				
24,998	Current account	25,000	25,000	25,000
136,704	Auto-call account	112,932	112,932	117,820
<b>161,702</b>		<b>137,932</b>	<b>137,932</b>	<b>142,820</b>

## **Appendix 1: Accounting Policies**

### **1 General Information**

#### **Reporting Entity**

Regional Software Holdings Limited (RSHL) is a Council Controlled Organisation (CCO), owned by Waikato Regional Council (32.75%) Northland Regional Council (16.75%) Horizons Regional Council (15.50%) Taranaki Regional Council (15.50%) Southland Regional Council (15.50%) and West Coast Regional Council (4.00 %.) RSHL was incorporated on 17 October 2012.

RSHL was primarily incorporated for the purposes of managing the investment and development of IRIS Software, and has designated itself a Public Benefit Entity (PBE), in keeping with the designation of the shareholders.

#### **Public Benefit Entity Simple Format Reporting**

RSHL qualifies for Public Benefit Simple Format Reporting – Accrual (PBE-SFR-A) on the basis that the Company does not have publically accountable (as defined) and has total annual expenses of less than \$2 million.

#### **Basis of Preparation of the Financial Statements**

The prospective financial statements have been prepared on the going concern basis, and the accounting policies have been applied consistently throughout the period. The financial statements will be prepared on a historical cost basis.

#### **Statement of Compliance**

The prospective financial statements of RSHL have been prepared in accordance with the requirements of the Local Government Act 2002 and the Companies Act 1993, which include the requirement to comply with New Zealand Generally Accepted Accounting Practice (NZGAAP).

The financial statements have been prepared in accordance with Tier 3 Public Benefit Entity (PBE) Standards.

These prospective financial statements comply with PBE Standards.

#### **Presentation Currency and Rounding**

The prospective financial statements have been prepared in New Zealand dollars and there will be rounding in the numbers in the financial statements, as the financial model used calculates to the cent but the annual report is rounded to the nearest dollar.

The functional currency of RSHL is New Zealand dollars.

The reporting period for these prospective financial statements is the year ending 30 June.

## **2 Summary of Significant Accounting Policies**

### **Revenue**

Revenue is measured at the fair value of consideration received or receivable.

Members Contributions and Other forms of Revenue (excluding investment revenue), including fees, charges, and other revenues are recognised on an accrual basis.

Interest revenue is recorded as it is earned.

### **Expenditure**

Expenditure is recognised on an accrual basis when the service was provided, or the goods received.

Costs associated with maintaining the IRIS software suite are recognised as an expense when incurred.

### **Bank Accounts and Cash**

Cash and cash equivalents include cash on hand, on demand or call deposits, other short-term deposits with original maturities of three months or less, and bank overdrafts.

Bank overdrafts are presented as a current liability in the Statement of Financial Position.

### **Debtors**

Debtors are initially recorded at the amount owed. When it is likely the amount owed (or some portion) will not be collected, a provision for impairment is recognised and the loss is recorded as a bad debt expense.

### **Inventories**

Inventory is initially recorded at cost. Goods held for sale are subsequently measured at the lower of cost and their selling process. Goods for use or distribution are subsequently measured at cost and written down if they become obsolete.

### **Goods and Services Tax (GST)**

RSHL is registered for GST; these financial statements are presented net of GST, except for receivables and payables which are inclusive of GST. Where GST paid is not recoverable, due to it relating to exempt items, the GST inclusive amount is recognised as part of the related asset or expense including the GST relating to investing and financing activities.

The net amount of GST recoverable from, or payable to, the IRD is included as part of receivables or payables in the statement of financial position. The net GST paid to, or recovered from, the Inland Revenue Department is recognised as an item in operating cash flow in the statement of cash flows.

Commitments and contingencies are disclosed exclusive of GST.

### **Income Tax**

Income tax expenses calculated using the taxes payable method. As a result no allowance is made for deferred tax. Tax expense includes the current tax liability and adjustments to prior year tax liabilities.

### **Creditors and Accrued Expenses**

Creditors and accrued expenses are measured at the amount owed.

## **Property, Plant and Equipment**

### *Software acquisition and development*

Costs that are directly associated with the development of the IRIS software suite are recognised as property, plant and equipment.

### *Depreciation*

Depreciation begins when the asset is available for use and ceases at the date that the asset is derecognised. The depreciation charge for each period is recognised through the Statement of Financial Performance.

The carrying value is depreciated on a straight-line basis over its useful life. The useful life and associated depreciation rate for the IRIS software suite is 10 years and 10%.

Where software in this category is replaced, upgraded or determined by RSHL to be of no further operational benefit, a change in value will be recognised through the Statement of Financial Performance. This change in value will be the difference between the carrying value of the original item and its fair value.

### **Critical Accounting Estimates and Assumptions**

In preparing these financial statements, RSHL has made estimates and assumptions concerning the future. These estimates and assumptions may differ from the subsequent actual results. Estimates and assumptions are continually evaluated and are based on historical experience and other factors, including expectations or future events that are believed to be reasonable under the circumstances.

### **Additional Disclosure**

The Companies Act 1993 requires disclosure of the amount of donations, audit fees, fees for other services from the auditor, and the number of employees of the company who received remuneration and other benefits above \$100,000 per annum, in brackets of \$10,000.

Note For Info: Requirements for Statement of Intent

Source: Office of the Auditor General

<http://www.oag.govt.nz/2007/corporate-intent/appendix2.htm>

<b>Item</b>	<b>Section</b>
Statement of intent	This document
Coverage over three financial years and updated annually	1 & 8 & 6
Objectives of the group	2
A statement of the board's approach to governance	3
Nature and scope of the activities to be undertaken	1
Ratio of consolidated shareholders' funds to total assets, and the definitions of those terms	4
Accounting policies	5
Performance targets and other measures by which the performance of the group may be judged in relation to its objectives	6
An estimate of the amount or proportion of accumulated profits and capital reserves that is intended to be distributed to the shareholders	7
The kind of information to be provided to the shareholders/ shareholding Ministers by the organisation during the course of the next three financial years	8 (Shareholders)
Procedures to be followed before any member or the group subscribes for, purchases, or otherwise acquires shares in any company or other organisation	9
Any activities for which the board seeks compensation from any local authority, Harbour Board, or the Crown (whether or not the relevant entity has agreed to provide the compensation)	11 (Local authority)
The board's estimate of the commercial value of the Crown/shareholders' investment in the group and the manner in which, and the times at which, that value is to be reassessed	12 (Shareholders)
Other matters that are agreed by the shareholders/ shareholding Ministers and the board	none (Shareholders)
Annual report should contain information that is necessary to enable an informed assessment of the operations of the parent entity and its subsidiaries, including a comparison of performance with the relevant statement of intent or statement of corporate intent	8 (Plus explanation of material variances)